

SOLANO COUNTY
Community Corrections Partnership
AGENDA
May 8, 2013

MEMBERS

*Christopher Hansen,
Chief Probation Officer

*Lesli Caldwell,
Public Defender

*Don du Bain,
District Attorney

*Patrick Duterte,
*Director Health and
Social Services*

*Tom Ferrara,
Sheriff/Coroner

*Richard Word,
*Chief of Police,
Vacaville*

Robert Bloom,
*Workforce Investment
Board*

Birgitta Corsello,
County Administrator

Lloyd Gieg,
Genesis House

William J. Pendergast,
*Commissioner
Superior Court*

Halsey Simmons,
*Deputy Director Mental
Health*

*Christiana Smith,
Deputy Director
Employment & Eligibility
Services*

Jay Speck,
*Superintendent
SCOE*

Andy Williamson,
*Substance Abuse
Administrator*

Carolyn Wold,
*Office of Family Violence
Prevention*

County Events Center - 601 Texas Street
Conference Room A
Fairfield, CA 94533

2:00 p.m. Meeting

PURPOSE STATEMENT – Community Corrections Partnership

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)*, Presiding Judge of the Superior Court* or his or her designee, a County Supervisor or County Administrator, District Attorney*, Public Defender*, Sheriff*, the head of the Department of Social Services*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12132) and the Ralph M. Brown Act (Govt. Code, § 54954.2). Persons requesting a disability-related modification or accommodation should contact Roberta Flannel, 475 Union Street, Fairfield CA 94533 (707-784-7564) during regular business hours, at least 24 hours prior to the time of the meeting.

If you wish to address any item listed on the agenda, please submit a speaker card to the Chair of the CCP before the committee considers the specific item. Cards are available at the entrance of the meeting room. Please limit your comments to 3 minutes.

ITEM

AGENCY/STAFF

Probation/Chris Hansen

I. CALL TO ORDER (2:00 p.m.)

II. APPROVAL OF AGENDA

III. OPPORTUNITY FOR PUBLIC COMMENT

Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. By law, no action may be taken on any item raised during the public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on a future agenda.

IV. CONSENT CALENDAR

1. Approval of Minutes for March 13, 2013 (Action Item) Probation/Chris Hansen
Attachment:
Minutes March 13, 2013

V. DISCUSSION CALENDAR

2. Data Report (No Action) Probation/Melissa Johnson
Sheriff /Gary Faulkner
Attachment:
CCP Presentation Slides
H&SS/Stephan Betz

The committee will receive information for offenders released on Post-Release Community Supervision, offenders committed to county jail as a result of public safety realignment, and offenders receiving services through Health and Social Services.

3. Center for Positive Change Update (No Action) Shelley Freeman

The committee will receive an update on the services/programs offered at the Center For Positive Change.

4. CDCR Parole Update (No Action) CDCR/ Deborah Johnson

The committee will receive information from the California Department of Corrections and Rehabilitation (CDCR) Parole Administrator for the North Bay District.

The following item requires action from the Committee.

5. Budget Report and Request
(Action Item)

CAO/Ian Goldberg
Probation/Chris Hansen

Attachment:
Staff Report

The committee will receive an update on the 2011 Public Safety Realignment Budget for FY2013/14; Consider recommending to the Board of Supervisors the appropriation of available FY2013/14 AB109 funding; and Consider and discuss justification for additional funding requests for staff and services not specifically reflected in the adopted 2011 Solano Public Safety Realignment Act Implementation Plan and provide general direction

VI. ANNOUNCEMENTS

VII. CCP CLOSING COMMENTS

ADJOURNMENT: The next meeting is scheduled for **Wednesday, June 12, 2013** from 2:00 p.m. – 4:00 p.m. at the County Events Center, 601 Texas Street, Conference Room A.

SOLANO COUNTY
Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
March 13, 2013

Present:

CCP Committee Members

Chris Hansen, *Chief Probation Officer**
Tom Ferrara, *Sheriff/Coroner**
Patrick Duterte, *Director, (H&SS)**
Don du Bain, *District Attorney**
Lesli Caldwell, *Public Defender **
Richard Word, *Chief of Police, Vacaville, CA **
Andy Williamson, *Substance Abuse Administrator, (H&SS)*
Robert Bloom, *President/Executive Director, Workforce Investment Board*
Birgitta Corsello, *County Administrator*
Christiana Smith, *Deputy Director Eligibility & Employment Services, (H&SS)*
**Executive Committee Member*

Non-Member Participants

Stephan Betz, *Health & Social Services*
Ian Goldberg, *County Administrator's Office*
Ron Grassi, *County Administrator's Office*
Gary Elliott, *Sheriff's Office*
Gary Faulkner, *Sheriff's Office*
Keith Bloomfield, *Sheriff's Office*
Mitch Mashburn, *Sheriff's Office*
William Hornbrook, *Sheriff's Office*
William Pendergast, *Superior Court*
Renee Smith, *HealthRight 360*
Ed Weed, *Center for Intervention*
Jessie Knight, *U.H.R.C*
Deborah Johnson, *CDCR*
Bruce Jones, *CDCR*
Amy Potter, *Probation*
Shelley Freeman, *Probation*
Lisa Wamble, *Probation*
Melissa Johnson, *Probation*
Robert Schussel, *Vallejo Resident*
Dennis Yen, *Vallejo Resident*
Chief Tibbet, *Fairfield Police Department*
Joe Allto, *Fairfield Police Department*
Lori Lee, *Vallejo Police Department*
Tony Burchyns, *Vallejo Times Herald*
Sheila Nixon, *New Beginnings*
Rachel Johnson, *New Beginnings*
Tracee Stacy, *Community Activist*

**Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
March 13, 2013**

Chief Hansen welcomed members and requested introductions. In addition he welcomed the newest member of the Community Corrections Partnership (CCP), Commissioner William Pendergast. Commissioner Pendergast is declining his right to vote.

Robert Schussel (Vallejo resident) expressed concerns regarding the following: Access to hard copies of the materials posted on the website, the stability of the meeting location, and contact information of the individuals who are publishing Power Point data.

Chief Hansen stated the materials for the upcoming meetings are posted on the website the Friday before the meeting: www.solanocounty.com/depts/probation/ccp/default.asp. This particular week, materials were posted Monday March 11, 2013 - 48 hours prior to meeting.

Birgitta Corsello further clarified according to the Brown Act, non-action items must be posted 48 hours in advance. The location of the March 13 meeting was changed due to a Court function. The initial change of location from the County Administration Center, 675 Texas Street, Conference Room 6004, 6th Floor to the County Events Center, 601 Texas Street, Conference Room "A" was implemented to accommodate the public.

Approval of Agenda

Patrick Duterte made a motion to approve the agenda. Motion seconded by Lesli Caldwell. No opposition. Motion carried (6-0).

Public Comment:

Robert Schussel (Vallejo resident) expressed his concerns regarding participation of the non-voting members. He feels the silence of the non-voting members is indicative of non-representation of the community. He would like to see non-voting members participate and bring value to the committee.

Approval of Minutes

Patrick Duterte made a motion to approve the minutes. Motion seconded by Don du Bain. No opposition. Motion carried (6-0).

Data Report: *(See Handouts - PowerPoint – Probation Department, Sheriff's Office Data Presentations March 13, 2013, and H&SS Mental Health/AB109 Referral & Placement Summary)*

Amy Potter presented statistical information pertaining to the Post Release Community Supervision (PRCS) population for the month of February 2013.

- 412 Clients under supervision
- 19 Grants expired; 0 Grants revoked; 21 Revoked since October 2011
- 4 Failed to report; 79 since October, 2011
- 1 Transferred out of Solano County for February; 55 since October 2011

**Community Corrections Partnership Meeting
Public Safety Local Plan Development Minutes
March 13, 2013**

- 11 Transferred in for February; 80 since October 2011
- 9 Bench warrants ordered; 12 warrants cleared for February 2013
- 12 Bench warrants for PRCS/FTA from CDCR (Outstanding since October 2011)
- Cities w/highest PRCS: Vallejo 37%; Fairfield 31%; Vacaville/Elmira 15%; Suisun 9%; Dixon 7%; and Benicia 1%
- Risk Level of Re-offending: Very High 18 %; High 57 %; Medium 15%; Low 1%; Pending Assessment 9%
- Risk Level by City:
Dixon: Very High 18%; High 64%; Medium 18% - **Fairfield:** Very High 16%; High 54%; Medium 17%; Low 2%; None Listed 11% - **Suisun:** Very High 12%; High 57% ; Medium 19%; None Listed 12% - **Vacaville/Elmira:** Very High 22%; High 56%; Medium 15%; None Listed 7% - **Vallejo/Benicia:** Very High 19%; High 61%; Medium 14%; None Listed 6%
- Ethnic Profile: African American 43%; Caucasian 35%; Hispanic 15%; Other 7%
- Gender Profile: 95 % male; 5 % female/ Age Profile: 10 % (18-25); 16% (26-30); 34% (31-40); 27 % (41-50); 11% (51-60); 2% (60 +)

Gary Faulkner provided statistical information pertaining to the jail population as a result of Public Safety Realignment.

- Jail Population: 898
- Parolees (3056): 136 in custody represents 15% of jail population (Parole violators)
- 1170(h) (N3's): 200 in custody represents 22 % of jail population (Sentenced)
- PRCS Violators: 45 which represents 5% of the jail population
- Sheriff Enforcement Team (SET) Most Wanted 229; Apprehended 190

Stephan Betz presented statistical information on offenders referred and receiving services through Health and Social Services. He explained how clients are placed and reported there are clients who may not receive services through referrals to Mental Health; however, those clients may receive services through the Center for Positive Change (The Matrix Model and Thinking for a Change Model). Also the “no show” rate for Substance Abuse should decline as clients will receive services in the Center as well.

Public Comments Regarding the Data Report:

Robert Schussel (Vallejo resident) expressed several concerns regarding the following: He thinks sample sizes or trends should accompany the data graphs for clarification. He suggested a comparison of PRCS offenders to parolees periodically. For example, in what way are the two different, and will this have an implication on the way programs will be set up; In regards to the *PRCS Statistics*’ slide, he would like to see data on the number of offenders who have had violations, parole revocations, or arrests; Regarding the *Bench Warrant’s* slide, he questioned if the information was on PRCS offenders or all probationers.

Chief Hansen clarified information is retained on the PRCS population.

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Tracee Stacy (community activist) questioned the distinguishing factors for very high risk and high risk offenders.

Chief Hansen stated static and dynamic factors such as age, prior arrest, education etc. are computed to get a risk score from the LS/CMI Risk Assessment tool. This computes the risk to re-offend, not dangerousness. More information may be obtained by Corrections Consultant Tom White's Framework Plan, entitled *Solano County Public Safety Realignment/Solano County Center for Positive Change February 2013*. This may be found on Probation's website: www.solanocounty.com/depts/probation/ccp/default.asp

Robert Schussel (Vallejo resident) requested clarification regarding the *Realignment and Sheriff Enforcement Team's* (SET) slides as follows: Who does the 58% on the bottom of the Realignment slide refer to; What is the sample size; What is the definition of "other" and what is the meaning of sanctions/complaint? In addition, he requested clarification of the specific cities where the compliance checks are taking place.

Gary Faulkner stated the sample size is the total number on the *Jail Population Trend* slide (898).

Sheriff Ferrara stated "other" indicates pending sentencing.

Sergeant Hornbrook (Sergeant of the SET Team) responded to the meaning of sanctions/complaints by stating during a search, if a violation is discovered and the offender is not present, at the time of the search, a criminal complaint or police report will be written or an administration violation will be given to the Probation Department.

Sergeant Hornbrook introduced himself and explained his duties in relation to the Probation Department and PRCS offenders, who are released, and coordination of sweeps for different cities.

Robert Schussel (Vallejo resident) questioned the overlap of Mental Health and Substance Abuse needs. He would like to know how this relates to the parolee population, which may affect how the programs and services will be set up.

Chief Hansen responded this data is not captured. The County does not deal with parolees. The County deals with offenders released from CDCR under PRCS.

CDCR Parole Update:

Chief Hansen thanked Parole for their presence at the meetings.

Deborah Johnson, North Bay District Administrator reported statistical information on active parole cases in Solano County.

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Deborah reported the realignment project is tentatively scheduled for completion in FY 2016/2017. Parole numbers are downsizing due to the 3Ns coming out of prison and being supervised by Probation (PRCS). Parole cases are reviewed every six months and, if 3N offenders have had a clean 6-month period, they are being discharged. By October 2014, theoretically 3Ns should not be under Parole's supervision. Additional statistical information may be found on the CDCR website below.

- 716 Active Parolees in Solano County (February 730)
 - Active Parolees by City: 246 Fairfield; 45 Suisun; 306 Vallejo; 83 Vacaville
- www.law.stanford.edu/profile/joan-petersilia
 - [www.cdcr.ca.gov/Expert Panel Report](http://www.cdcr.ca.gov/Expert%20Panel%20Report) (CDCR website)

Board of Supervisor's Update:

Ron Grassi recapped the Board of Supervisor's approvals of Item # 15 on February 26, 2013. The BOS took affirmative action to move forward with the Center for Positive Change (CPC) in Vallejo as well as expanding servicing in Fairfield at the Probation Office. In addition, the Board approved additional personnel, funding, contract extension for Tom White's assistance with the implementation process, part-time positions reallocated to full-time positions, and \$250,000 for the training programs. The committee will be moving forward.

Chief Hansen thanked the County Administrator and staff for moving recommendations forward.

Shelley Freeman, Supervisor for the Center for Positive Change reported as of April 2, 2013, Cognitive groups are scheduled to start in Vallejo and Fairfield. Groups are estimated to run 16 weeks. Training for *Reasoning and Rehabilitation 2* (R&R2) will start the week of March 25.

Stephan Betz reported the Housing/Education subcommittee met and put together an internal document which lists the benchmarks for applicants who could provide programs.

Public Comments Regarding the Board of Supervisor's Update

Robert Schussel (Vallejo resident) questioned how many people will be involved in each Center, and how will it be decided who will be selected for the groups.

Chief Hansen stated 10 – 12 individuals will be involved in each group until the center is fully staffed.

Tom White (Corrections Consultant) stated as implementation occurs, referrals will come from a combination of factors. Placements into treatment groups will be dependent up the results of clients' risk-and-needs assessment along with their motivation to participate.

**Community Corrections Partnership Meeting
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Committee Comments:

Birgitta Corsello made a suggestion to highlight trends to reflect significant changes in the data reports. This will establish how programs will be set up.

Patrick Duterte stated that the committee understands what it takes to bring the jail population down. The Center for Positive Change must be enacted and the services put in place. Patrick hopes there are no more obstacles and the committee would take expeditious action to move this forward. If not, the jails will continue to fill.

Robert Bloom reported once the CPCs are ready to receive clients, the Workforce Investment Board (WIB) is willing to use the centers for a “touch point” where the WIB staff would come out and do an introduction as to how individuals can connect with the WIB (one-stop career center).

Announcements: Beginning in April, the committee will begin allocating three minutes for all items, instead of the five minutes.

Robert Bloom announced the Spring Career Fair on April 4, 2013 from 10:00 a.m. – 2:00 p.m. at the University of Phoenix, Green Valley campus. There will be workshops in advance to instruct individuals how to benefit from the fair. For more information, you may contact Robert Bloom’s office at 863 – 3501.

The next meeting scheduled for Wednesday, April 10, 2013 from 2:00 p.m. – 4:00 p.m. at the County Events Center, 601 Texas Street, Conference Room “A” has been cancelled.

Adjournment: The meeting adjourned at 2:50 p.m.



Community Corrections Partnership (CCP)

***Probation Department & Sheriff's Office
Data Presentation***

May 8, 2013



Probation Department Statistics

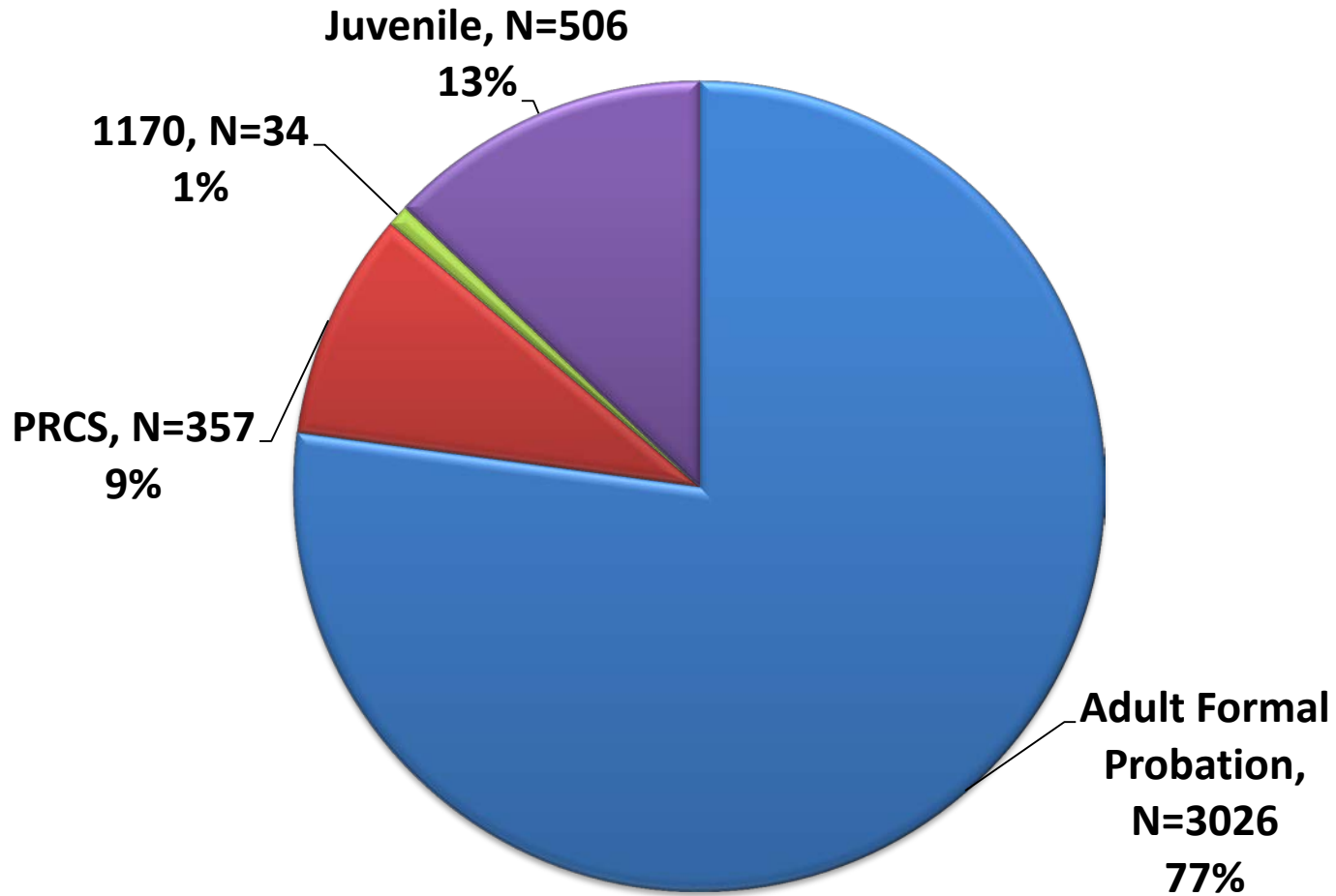
Melissa Johnson

Criminal Justice Researcher



Probation Population

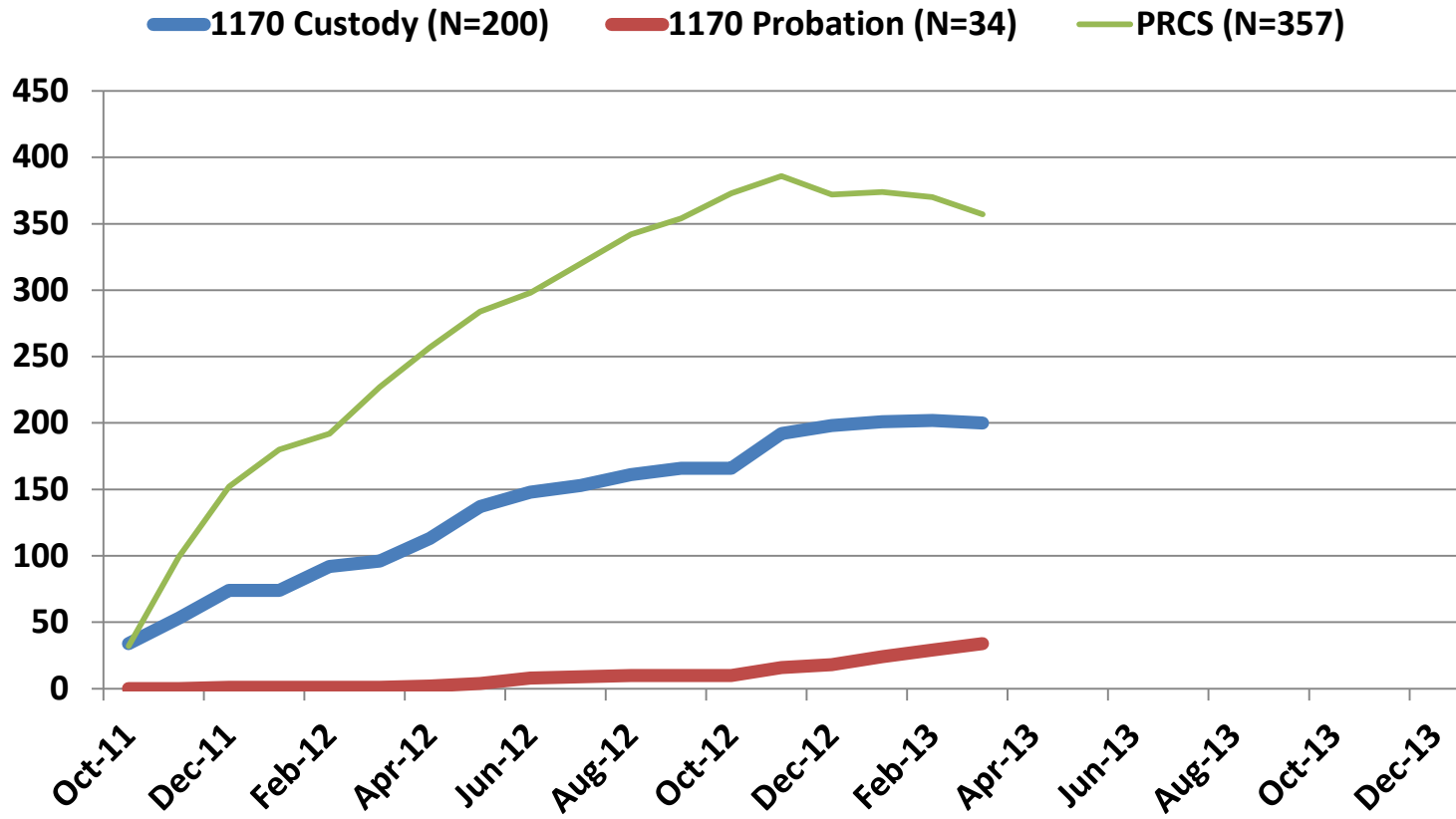
March 2013





AB 109 Population Trends

4th Year (full implementation): PRCS= 363, 1170 Probation =336





March- 357 Active PRCs



	Jan-13	Feb-13	Mar-13
PRCS Required to Report	17	16	19*
<i># failed to report</i>	35%	25%	21%
- outside Agency Hold	3	0	3
- missed Appt./AWOL	3	4	1
<i># actually reported</i>	65%	75%	63%
	11	12	12
<i># transferred in</i>			
- from County	12	11	3
- from Parole	8	3	0
Net Gain:	31	26	15
Of Active PRCs:	374	370	357
<i># grants revoked</i>	5	1	1
<i># grants expired</i>	0	1	0
<i># grants discharged</i>	11	23	12
<i># grants ineligible/pending</i>	1	0	2
<i># transferred out</i>	3	1	3
Net Loss:	20	26	18

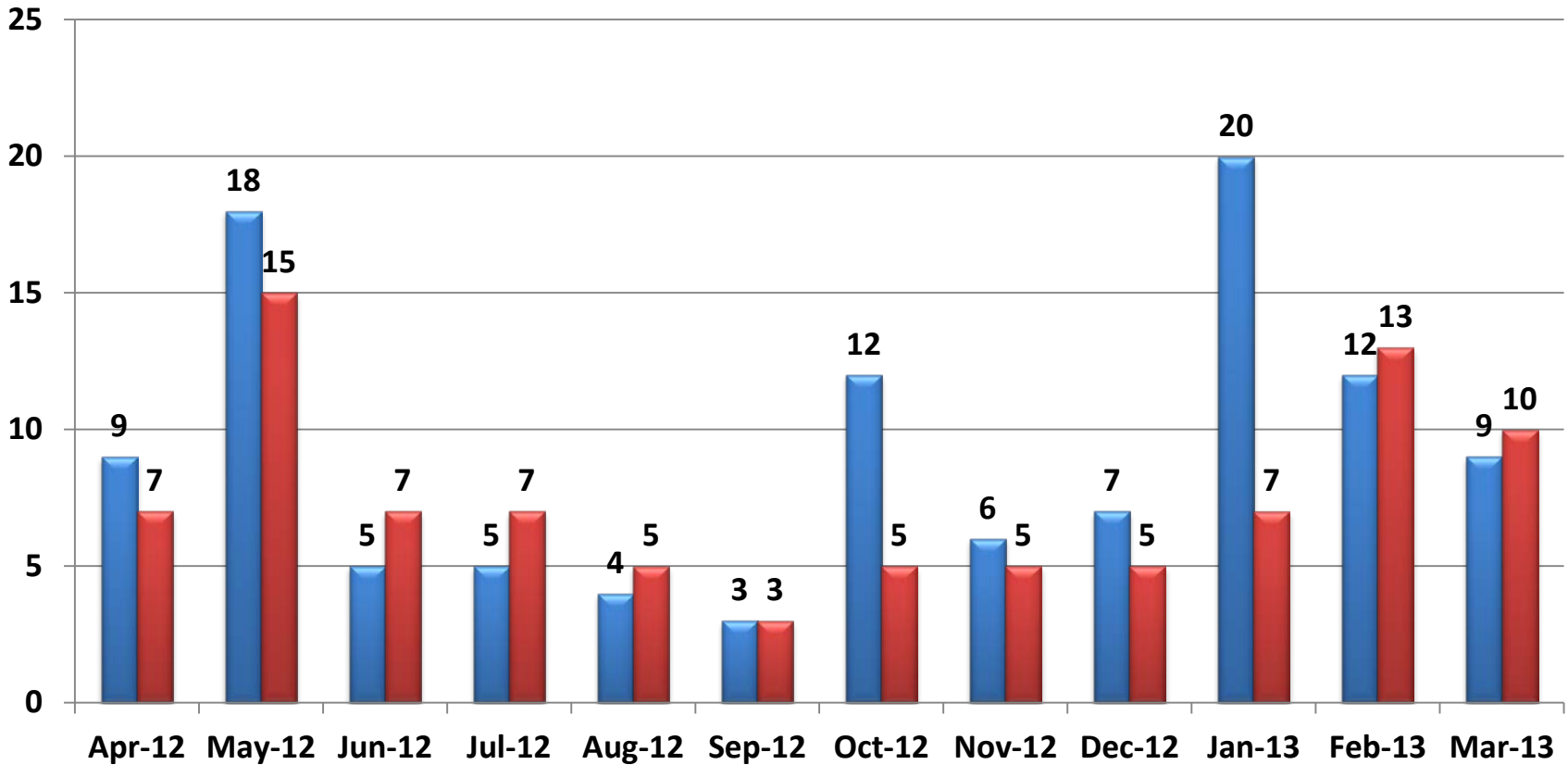
* 3 individuals pending status determination



Bench Warrants Ordered vs. Cleared

(12 month snapshot)

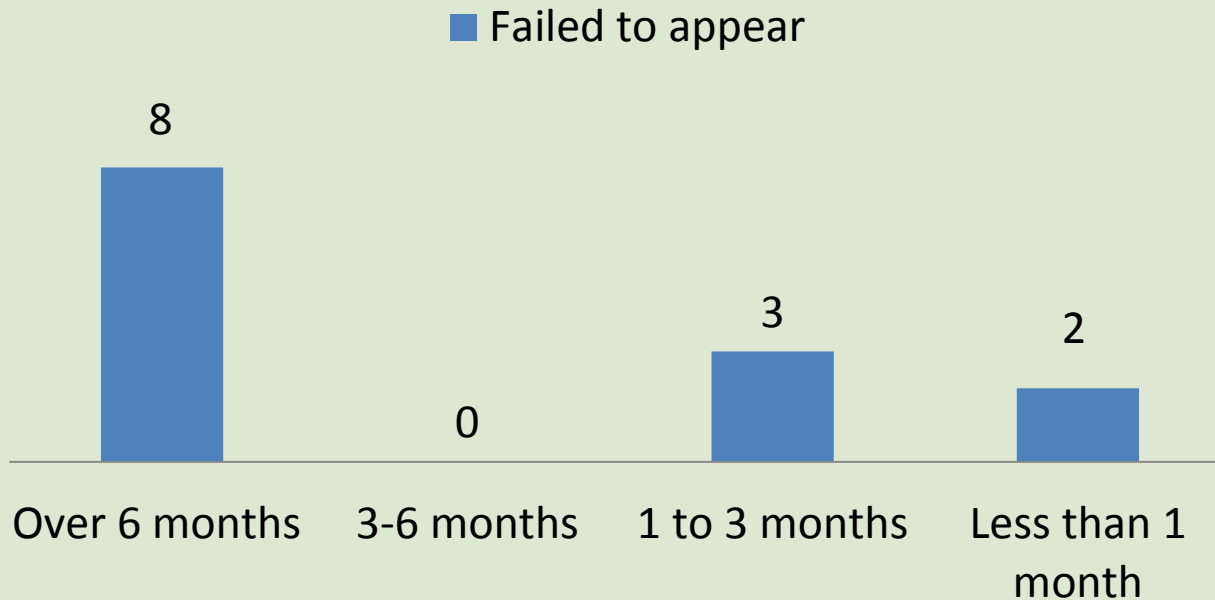
Ordered Cleared





Bench Warrants for PRCS That Failed to Appear

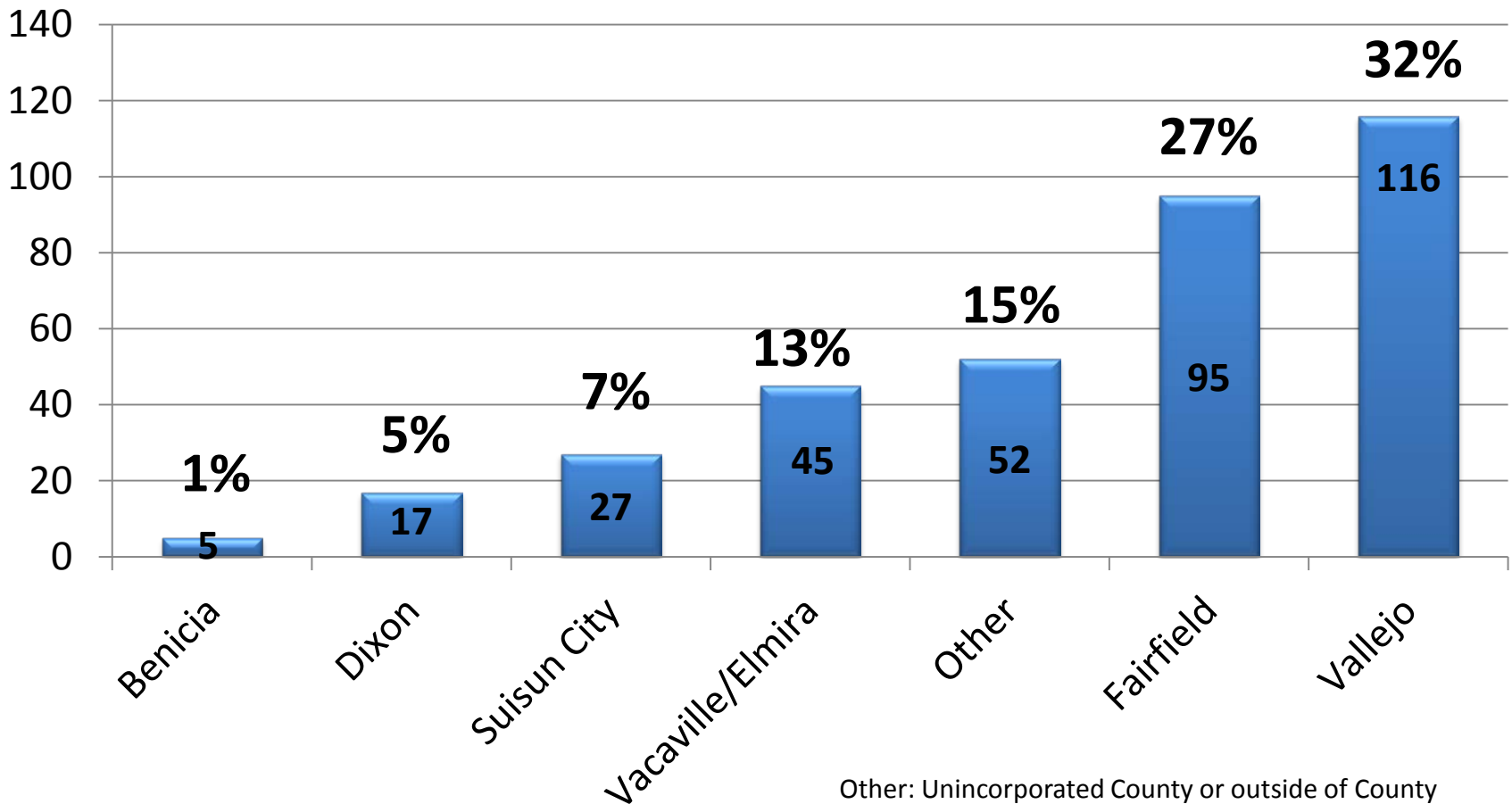
62% of those who failed to appear have been gone for over 6 months





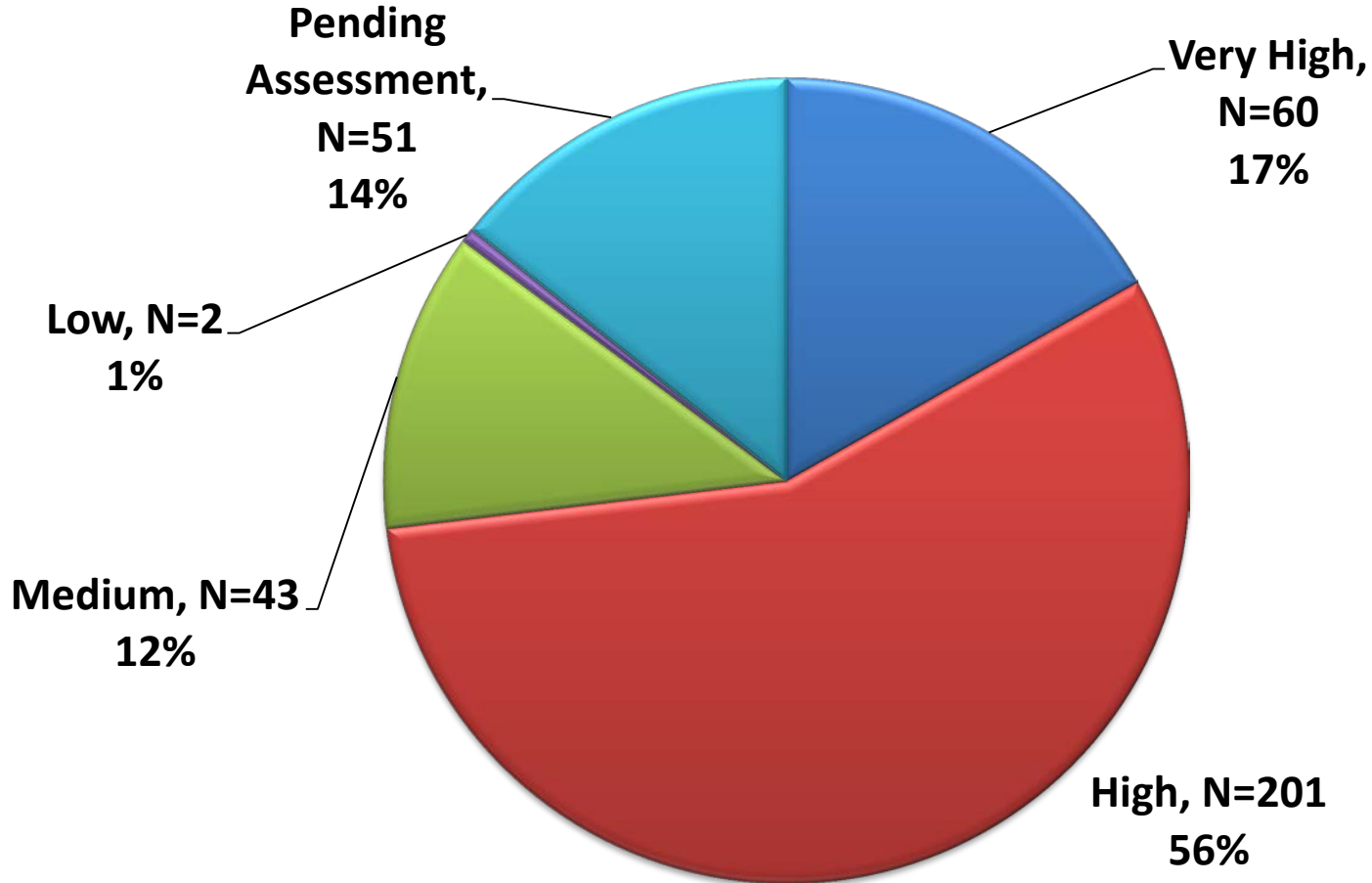
City of Residence for Supervised PRCS

of Active Supervised PRCS, March 2013, N=357



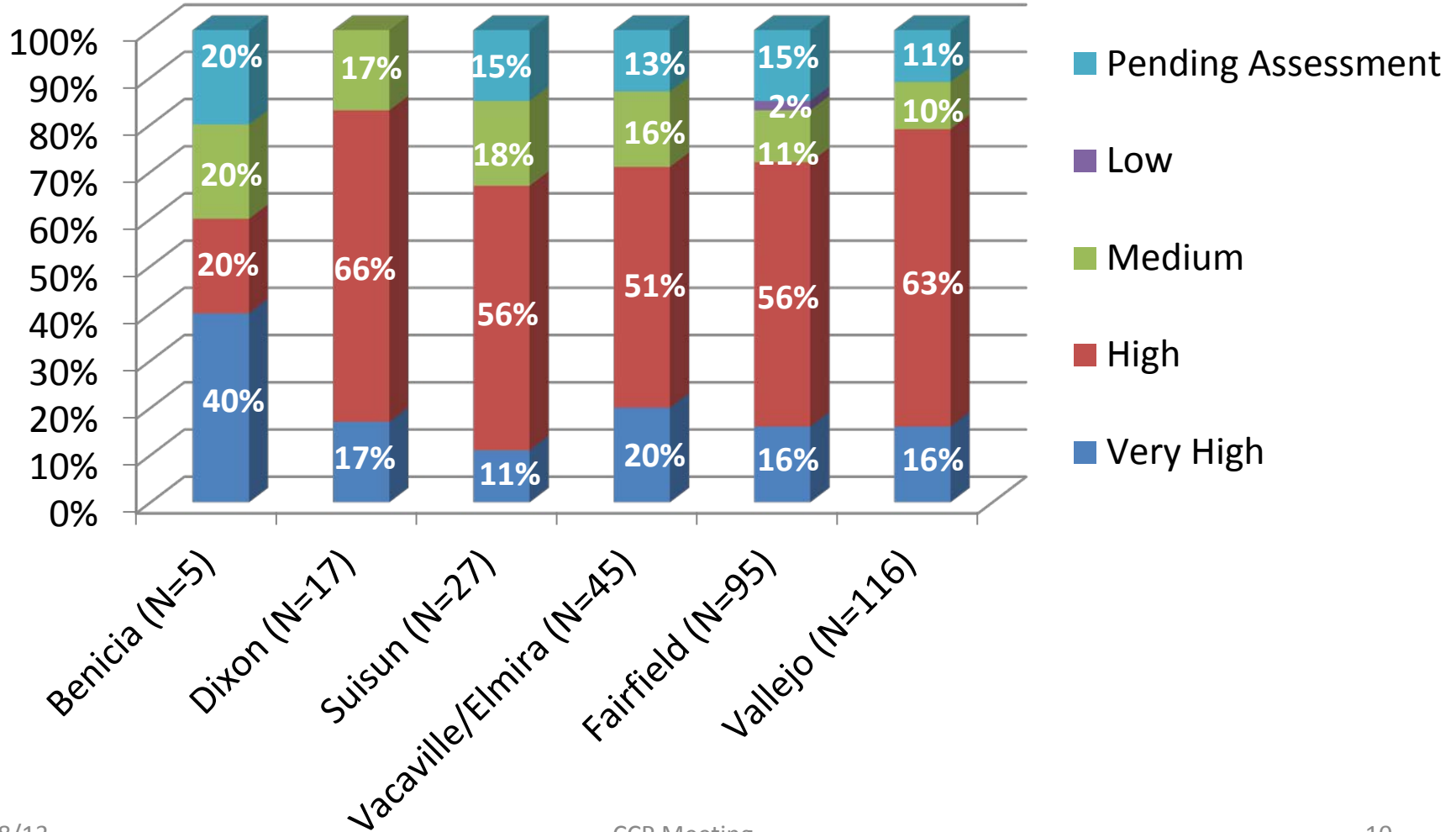


Risk Level for Recidivism ***(as determined by LS/CMI tool)*** ***of Active Supervised PRCS, March 2013, N=357***



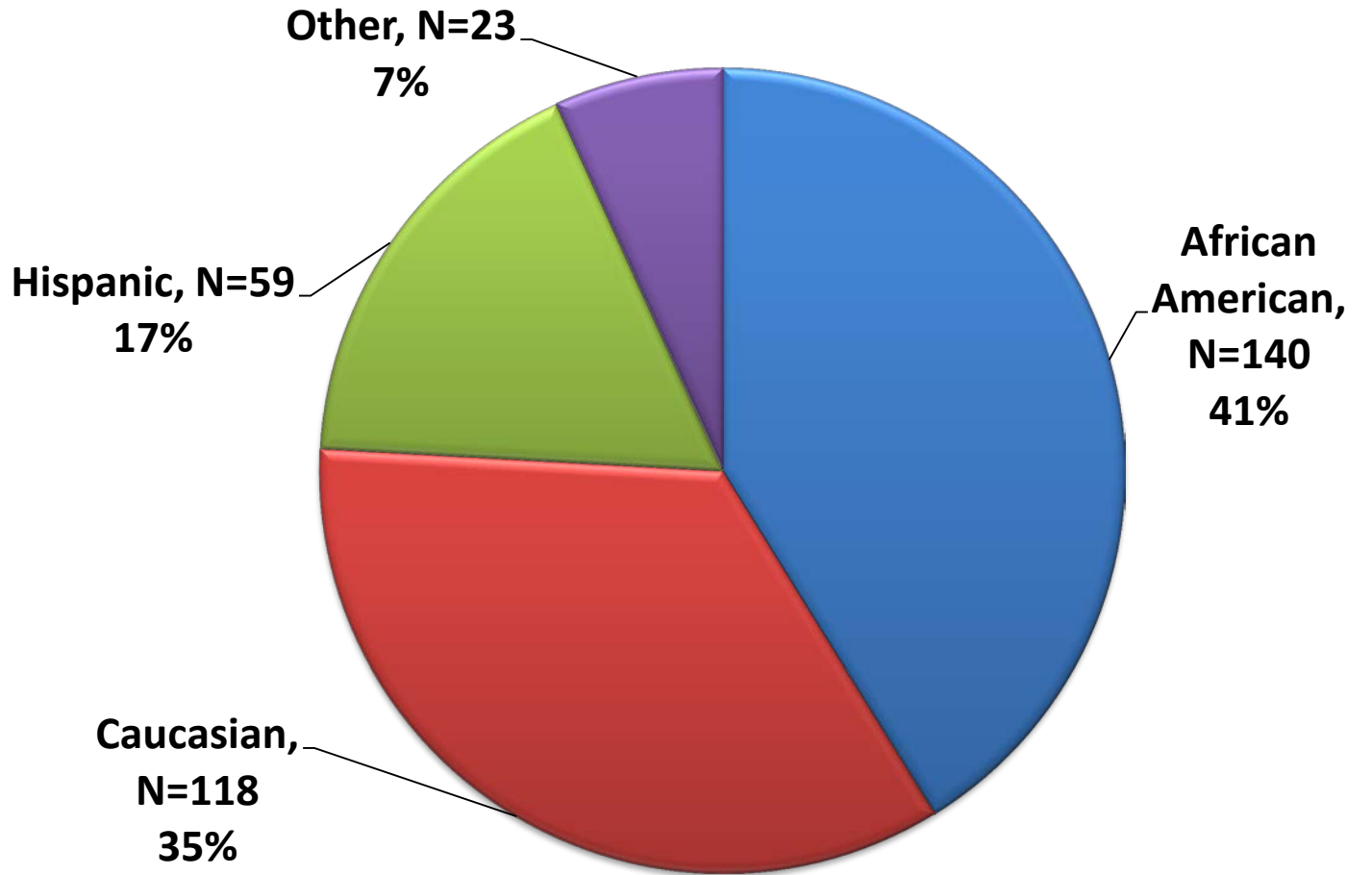


Risk Level for Recidivism by City ***(as determined by LS/CMI tool)*** ***of Active Supervised PRCS, March 2013, N=357***





PRCS Profile (Ethnicity) ***of Active Supervised PRCS, March 2013, N=340***

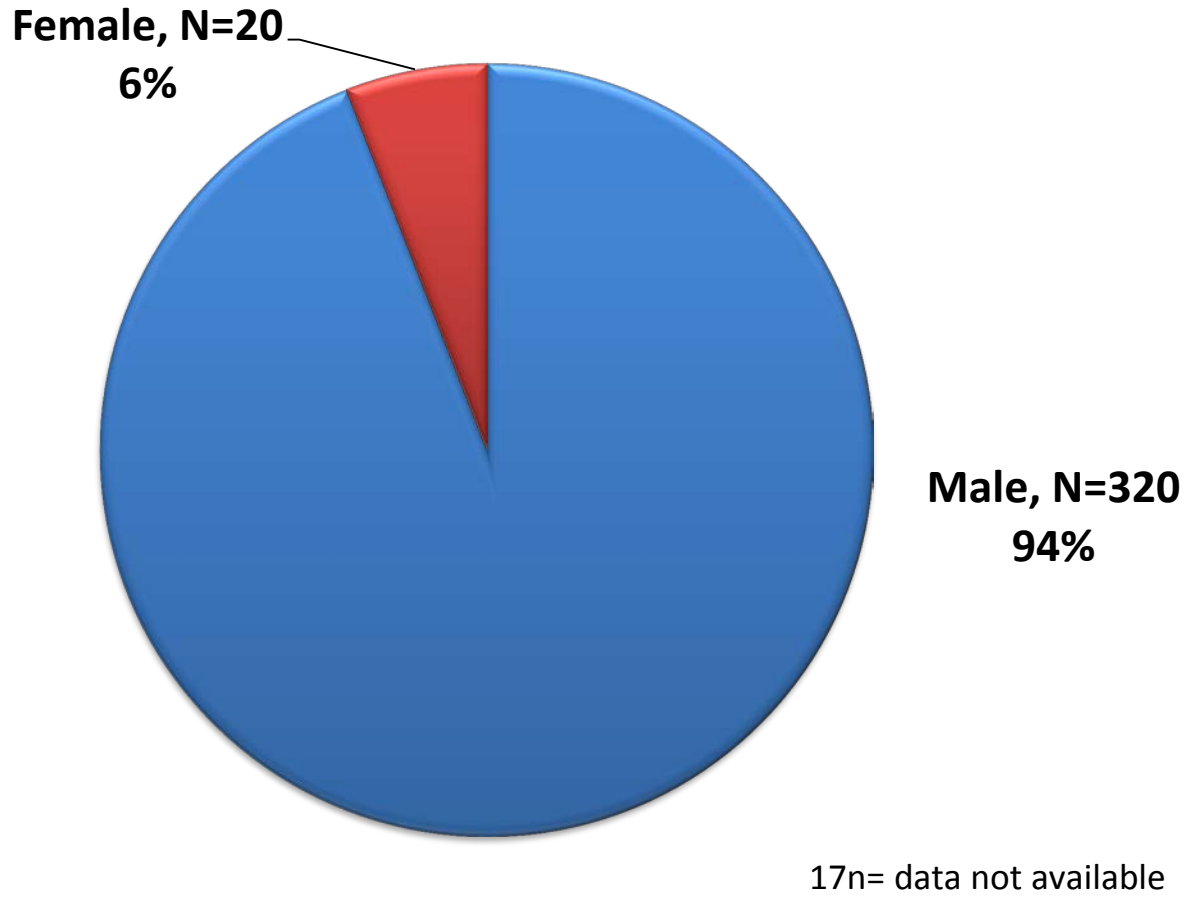


17n= data not available



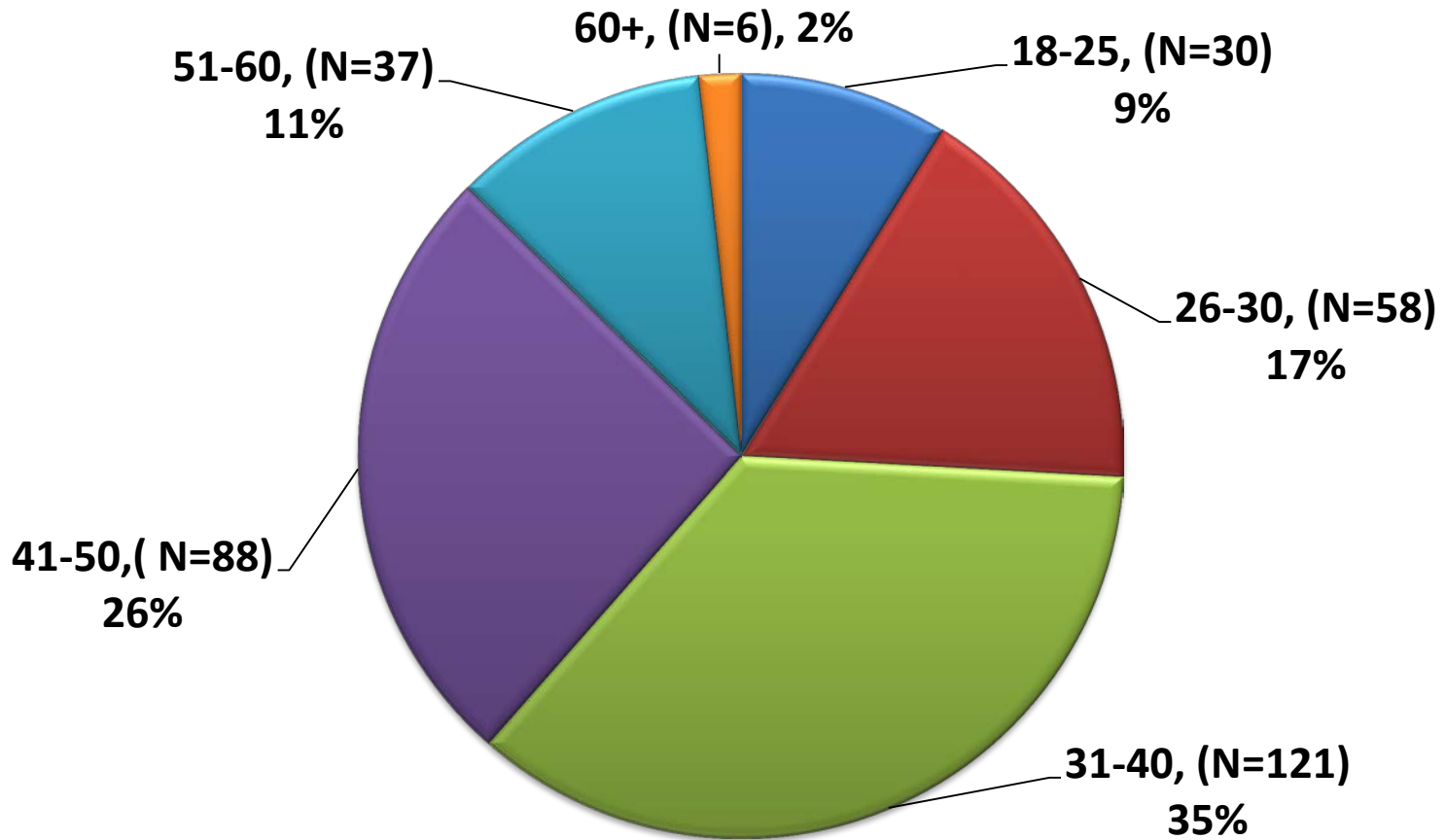
PRCS Profile (Gender)

of Active Supervised PRCS, March 2013, N=340





PRCS Profile (Age) ***of Active Supervised PRCS, March 2013, N=340***



17n= data not available



Sheriff's Office Statistics

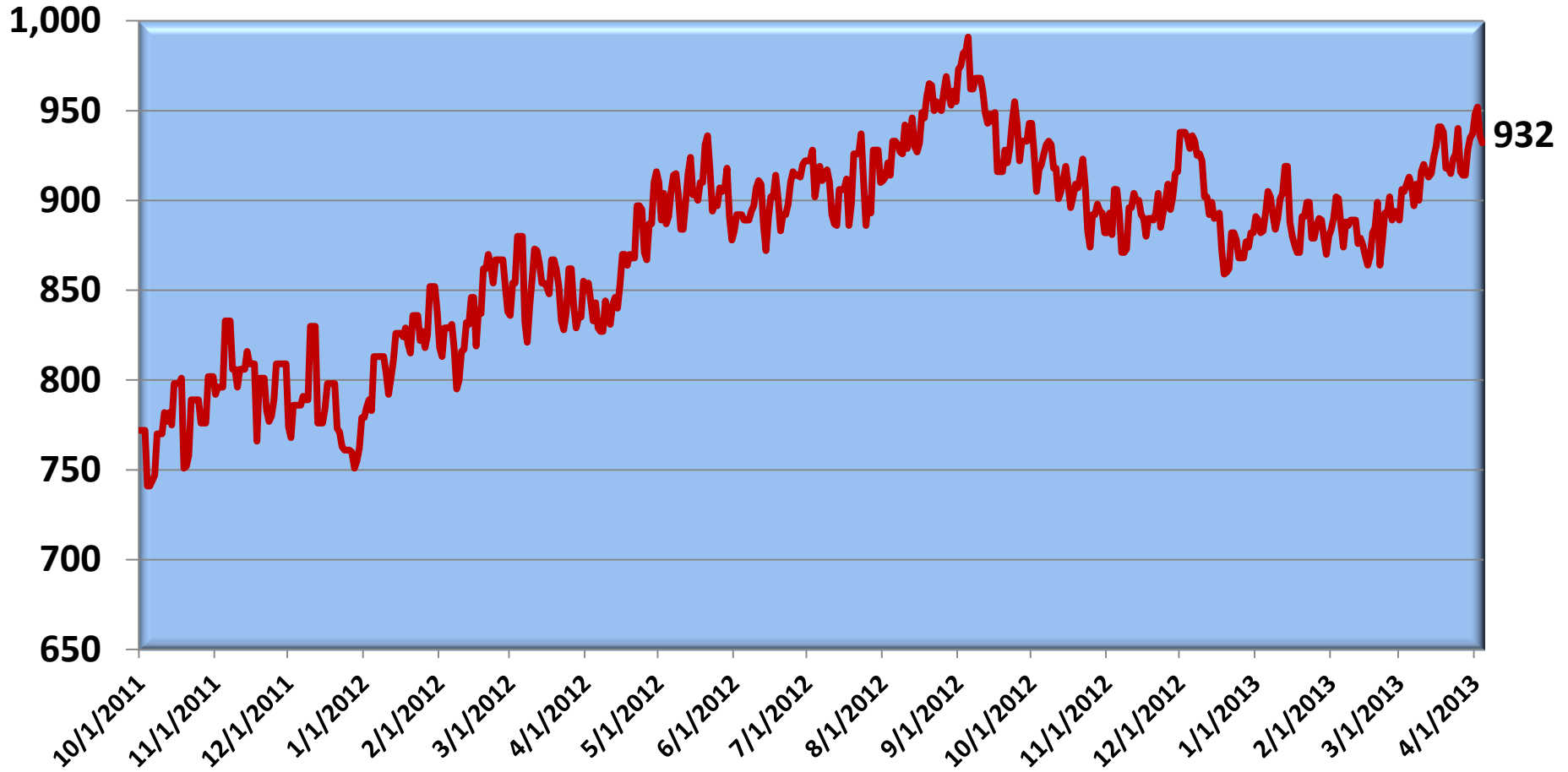
Gary Faulkner

Custody Division Captain



Jail Population Trend

October 1st, 2011 – April 4th, 2013



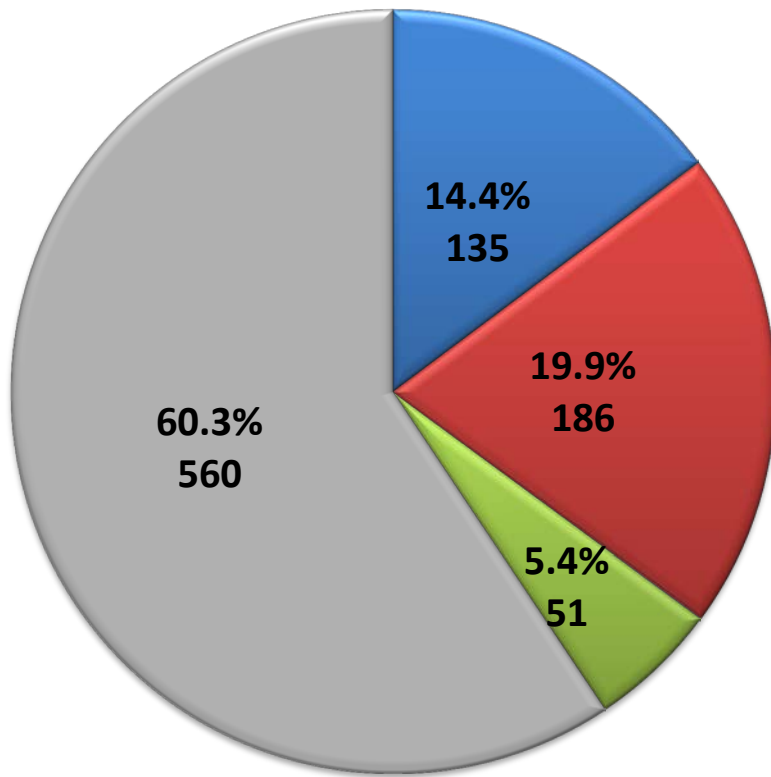


REALIGNMENT

Percentage of Jail Population & Population Trends

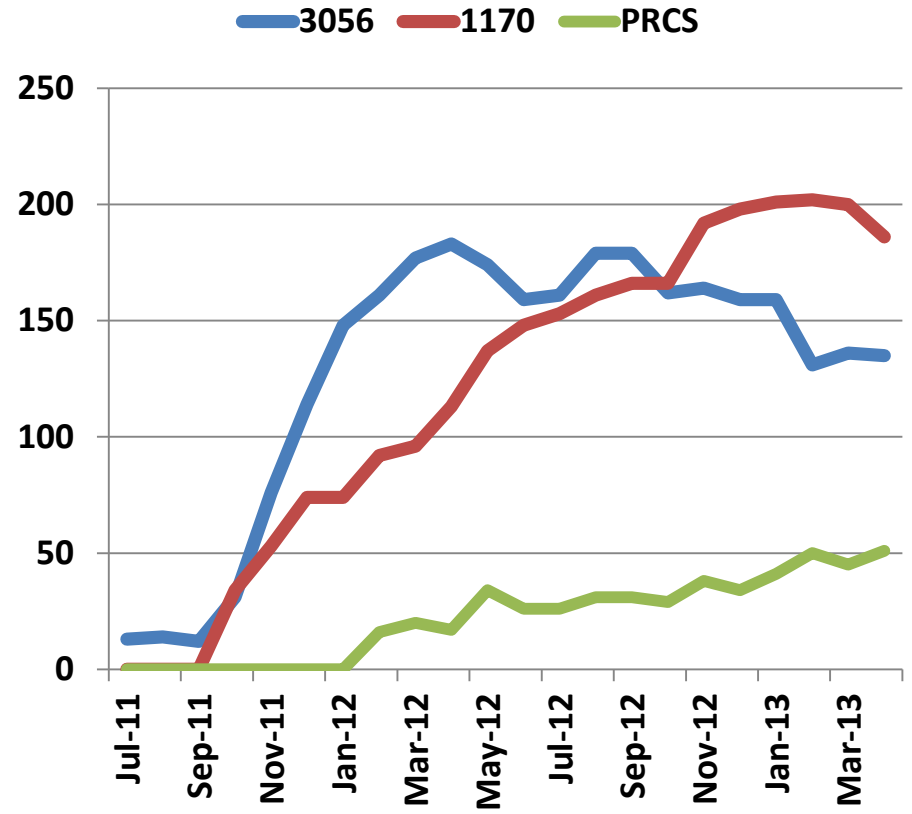
April 4, 2013

3056 1170 PRCS Other



60.3%

39.7%



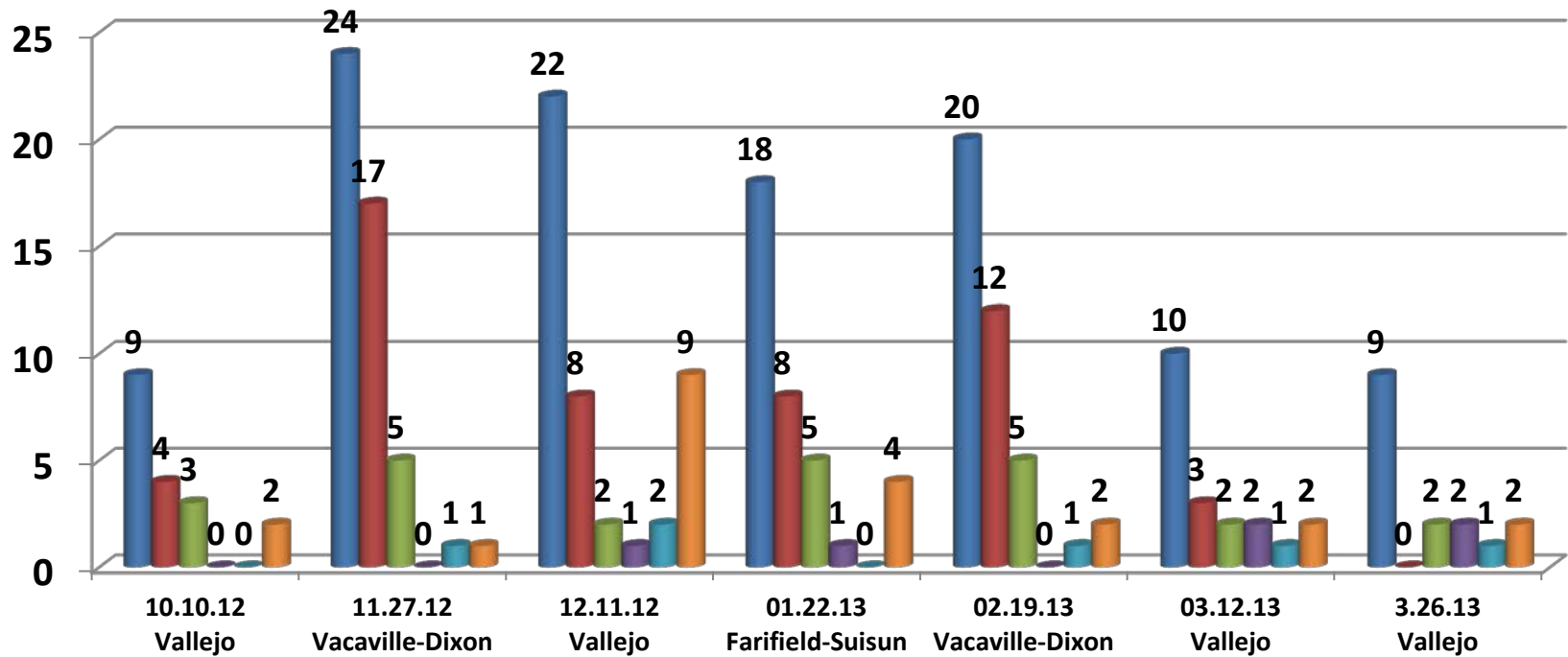


Sheriff Enforcement Team (SET)



Compliance Checks

(6 Month Snapshot)





Sheriff's Enforcement Team



- 229 Fugitives
- 190 Arrested
- 39 Actively Seeking



Health and Social Services

Stephan Betz

Asst. Director HS&S Operations



Population: 357 PRCS

Substance Abuse

R = 238

67% of PRCS

P = 131 (55%)

37%

NP = 107 (45%)

30%

R=Referrals, P =Placements, NP = Non Placements

H&SS SUBSTANCE ABUSE AB109 REFERRAL & PLACEMENT SUMMARY

REFERRALS SUBSTANTIATED AB 109	TOTAL	Avg	Standard Deviation	15 months	
	Probation	198	13.43	5.17	
Self-referred	9	0.64	1.39		
Mental Health	5	0.36	0.84	4/26/2013	
Public Defender / Conflict Defender	15	1.00	0.78		
Court	3	0.21	0.43		
CA Dept of Corr & Rehab	3	0.21	0.58		
Shelters	5	0.36	0.63	n =	357
Total:	238			67%	

H&SS SUBSTANCE ABUSE AB109 PLACEMENTS

TOTAL

Avg

Standard
Deviation

	TOTAL	Avg	Standard Deviation
<u>PLACEMENTS:</u>		131	
Outpatient	103	6.87	3.72
Residential	19	1.27	1.16
Mental Health	7	0.47	0.92
CPC	2	1.00	
Total:	131		
Difference:	107	7.13	2.61

H&SS SUBSTANCE ABUSE AB109 NON PLACEMENT

	TOTAL	Avg	Standard Deviation
<u>NOT PLACED:</u>			
Criteria not met	32	2.13	1.68
No show	29	1.93	2.15
Pending	46	3.07	1.98
Total:	107	of	238 45%

H&SS SUBSTANCE ABUSE AB109 REFERRAL & PLACEMENT

SUMMARY

4/26/13

n = 357

238

REFERRALS SUBSTANTIATED AB 109	2012 Feb	2012 Mar	2012 Apr	2012 May	2012 Jun	2012 Jul	2012 Aug	2012 Sep	2012 Oct	2012 Nov	2012 Dec	2013 Jan	2013 Feb	2013 Mar	2013 Apr	TOTAL
Probation	14	16	17	23	17	15	16	7	9	6	15	6	9	18	10	198
Self-referred	5	2	1	0	0	0	0	1	0	0	0	0	0	0	0	9
Mental Health	1	0	0	0	0	0	3	0	1	0	0	0	0	0	0	5
Public Defender / C. Defender	2	1	0	1	1	1	0	0	2	0	2	1	2	1	1	15
Court	0	0	0	0	0	1	0	1	0	0	0	0	1	0	0	3
CDCR	0	0	0	0	1	0	0	0	2	0	0	0	0	0	0	3
Shelters	0	1	0	0	0	0	0	0	0	1	1	2	0	0	0	5
Total:	22	20	18	24	19	17	19	9	14	7	18	9	12	19	11	238

PLACEMENTS:

Outpatient	15	8	10	12	7	7	9	2	5	3	7	2	3	8	5	103
Residential	1	2	1	0	1	1	1	2	0	1	3	2	0	4	0	19
Mental Health	2	0	0	0	0	0	3	0	1	0	0	0	1	0	0	7
CPC														1	1	2
Total:	18	10	11	12	8	8	13	4	6	4	10	4	4	13	6	131

Difference:

4	10	7	12	11	9	6	5	8	3	8	5	8	6	5	107
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OTHER:

Criteria not met	3	3	3	6	5	0	1	1	2	2	2	0	2	1	1	32
No show	1	6	3	5	2	6	0	2	0	0	2	0	0	1	1	29
Pending	0	1	1	1	4	3	5	2	6	1	4	5	6	4	3	46
Total:	4	10	7	12	11	9	6	5	8	3	8	5	8	6	5	107

5/8/13

H&SS SUBSTANCE ABUSE AB109 REFERRALS BY CITY

238

n = 357

Benicia				4
Vallejo				92
Fairfield				97
Suisun City				11
Rio Vista				1
Vacaville				21
Dixon				12
TOTAL				238



Population: 357 PRCS

Mental Health

R = 129

36% of PRCS

P = 101 (78%)

28%

NP = 28 (22%)

8%

R=Referrals, P =Placements, NP = Non Placements

H&SS MENTAL HEALTH AB109 REFERRALS

REFERRALS SUBSTANTIATED AB 109

TOTAL Avg Standard Deviation

N = 357

	TOTAL	Avg	Standard Deviation
Probation	87	5.44	2.99
Self-referred / Access Behavioral Health Assessment Team	12	0.75	1.18
Public Defender / Conflict Defender	19	1.19	0.91
Court	0	0.00	0.00
CA Dept of Corr & Rehab	9	0.56	0.89
Shelters	2	0.13	0.34

4/26/2013

Total:

129

36%

H&SS MENTAL HEALTH AB109 REFERRAL & PLACEMENT SUMMARY

TOTAL Avg Standard
Deviation

PLACEMENTS:

	TOTAL	Avg	Standard Deviation
Outpatient (ICC)	65	4.06	3.00
Augmented Board & Care (ABC)	1	0.06	0.25
Institute for Mental Disease (IMD)*	1	0.06	0.25
Inpatient Hospital	1	0.06	0.25
5150 Evaluation	0	0.00	0.00
FACT	24	1.50	1.26
BHAT	9	0.56	1.03
Total:	101	6.31	3.70

101

H&SS MENTAL HEALTH AB109 NOT PLACED

	TOTAL	Avg	Standard Deviation
<u>NOT PLACED:</u>			
Criteria not met	20	1.25	0.58
Pending	8	0.5	0.63
Total:	28	of 129	22%

H&SS MENTAL HEALTH AB109 REFERRAL & PLACEMENT SUMMARY

4/26/13

n = 357

129

2012 2012 2012 2012 2012 2012 2012 2012 2012 2012 2012 2012 2012 2013 2013 2013 2013 TOTAL

REFERRALS
SUBSTANTIATED AB 109

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	TOTAL
Probation	3	5	6	4	12	5	5	6	9	10	0	6	2	5	6	3	87
Self-referred / Access Behavioral Health Assessment Team	4	2	1	2	2	1	0	0	0	0	0	0	0	0	0	0	12
Public Defender / Conflict Defender	0	2	1	3	2	1	2	2	1	2	1	1	0	0	0	1	19
Court	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
CA Dept of Corr & Rehab	0	0	2	1	1	1	0	0	0	1	0	0	0	3	0	0	9
Shelters	0	0	1	0	0	1	0	0	0	0	0	0	0	0	0	0	2
Total:	7	9	11	10	17	9	7	8	10	13	1	7	2	8	6	4	129

PLACEMENTS:

Outpatient (ICC)	5	6	6	5	13	3	2	4	5	5	0	2	1	4	2	2	65
Augmented Board & Care (ABC)	0	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	1
Institute for Mental Disease (IMD)*	0	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	1
Inpatient Hospital	0	0	0	0	0	1	0	0	0	0	0	0	0	0	0	0	1
5150 Evaluation	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
FACT	1	2	2	3	2	0	0	2	2	4	0	3	0	1	2	0	24
BHAT	0	0	0	0	1	3	3	0	1	0	0	0	1	0	0	0	9
5/8/13 Total:	6	8	8	8	16	7	6	6	8	10	0	5	2	5	4	2	101

H&SS MENTAL HEALTH AB109 REFERRALS BY CITY

129

n = 357

Benicia				5
Vallejo				51
Fairfield				42
Suisun City				2
Rio Vista				0
Vacaville				9
Dixon				2
Transient				18
TOTAL:				129

Acronyms

- **3056 PC** – State Prisoner on Parole (Parolee)
- **1170h PC** - Non-Violent, Non-Serious, Non-Sexual (N3) Felony Offender
- **LS/CMI** – Level of Service / Case Management Inventory: An assessment tool that measures risk for recidivism, and presenting risk and need factors of adult offenders. The LS/CMI is also a case management tool, used to aid professionals in the treatment planning and management of offenders in justice, forensic, correctional, prevention and related agencies.
- **PRCS** – Post Release Community Supervision



**AGENDA SUBMITTAL TO SOLANO COUNTY COMMUNITY
CORRECTIONS PARTNERSHIP**

ITEM TITLE: Receive an update on the 2011 Public Safety Realignment Budget for FY2013/14; Consider recommending to the Board of Supervisors the appropriation of \$15.7 million of available FY2013/14 AB109 funding; and Consider and discuss justification for additional funding requests for staff and services not specifically reflected in the adopted 2011 Solano Public Safety Realignment Act Implementation Plan and provide general direction		CCP MEETING DATE May 8, 2013	AGENDA NUMBER
Committee: Contact: Phone:	County Administrator's Office Ian Goldberg 784-6116		
	Published Notice Required?	Yes: _____	No: <u> X </u>
	Public Hearing Required?	Yes: _____	No: <u> X </u>

RECOMMENDATION:

It is recommended that the Community Corrections Partnership (CCP):

1. Receive an update on the 2011 Public Safety Realignment Budget for FY2013/14;
2. Consider and recommend to the Board of Supervisors the appropriation of \$15.7 million of available FY2013/14 AB109 funding, including the unspent carryforward from FY2012/13, into the departmental operating budgets to advance concepts in the adopted 2011 Public Safety Realignment Act Implementation Plan; and
3. Consider and discuss justification for additional funding requests for staff and services not specifically reflected in the adopted 2011 Solano Public Safety Realignment Act Implementation Plan and provide general direction.

SUMMARY:

The 2011 Public Safety Realignment Act (AB 109 and companion legislation) redirected from the State of California (State) to counties specific duties and responsibilities associated with the sentencing and supervision of individuals convicted of felony offenses. This legislation changed sentencing practices, shifted responsibility for the housing of convicted non-violent offenders and parole violators to the counties, and shifted responsibility for supervising paroled non-violent, non-serious, and non-sex (non-non-non) offenders to county probation departments.

The Board of Supervisors, in compliance with the new mandates, approved the Solano Public Safety Realignment Act Implementation Plan on November 1, 2011 (2011 Plan) as prepared and recommended by the CCP. Since November 2011, the Board of Supervisors has received reports and recommendations from the Solano Community Corrections Partnership (CCP) on

the timing and sequencing of the implementation of the 2011 Plan. The Board has approved a number of new positions, professional service and consultant service contracts, equipment, training and other related expenses needed to support the implementation of the new requirements under 2011 Public Safety Realignment.

The FY2013/14 Requested Budget submittals from Solano County Departments include the full year funding needed to provide for a continuation of the staffing and other costs previously supported by the CCP and approved by the Board. The funding allows for the delivery of key services as outlined in the 2011 Plan as previously approved by the CCP. In addition Departments have included costs necessary to advance the program and service concepts in the 2011 Plan. An overview of the respective Departments FY2013/14 Requested Budgets, including details regarding recommended expansion of services and staffing to advance concepts in the 2011 Plan are outlined in the Discussion section herein.

Included in a few Departments' budget submissions under AB109 for FY2013/14 were additional funding requests which are not specifically considered or discussed in the Adopted 2011 Plan. As these requests were outside of the 2011 Plan they have been identified separately as "New Program Funding Requests" in the discussion section herein for consideration by the CCP.

It should be noted the County Administrator's Office has reviewed and evaluated the budget requests and validated the figures for inclusion in the County's Recommended budget for FY 2013/14 slated to be completed mid-May and is scheduled for budget hearings at the end of June.

DISCUSSION:

The following are summaries of the FY2013/14 Requested Budgets for the respective Departments. The funding totals represent the costs to deliver AB109 program services previously recommended by the CCP in accordance with the 2011 Plan.

District Attorney

The 2011 Public Safety Realignment (AB 109) imposes new legal responsibilities on prosecutor's offices, including the prosecution of revocations of Post-release Community Supervision (PRCS). For FY2013/14, the District Attorney (DA) is requesting \$498,936 of AB 109 funding to cover expenditures. The Budget includes the continuation of the staffing and other costs previously approved for Realignment. In addition, included in the FY2013/14 Budget is funding for the following:

- 2011 Public Safety Realignment (AB 109) mandates that on July 1, 2013 the DA is to assume the responsibility of handling all parole violations. The DA believes that the impact of this new legal responsibility will result in the need for additional funding and staffing, including the need for an additional Deputy District Attorney and a Legal Secretary. The additional funding request of \$246,851 related to this new legal responsibility is included in the FY2013/14 Budget.

Public Defender

The 2011 Public Safety Realignment (AB 109) imposes new legal responsibilities on the Public Defender's and Conflict Defender's offices, including the representation of revocations of Post-

Release Community Supervision (PRCS). For FY2013/14, the Public Defender (PD) is requesting \$479,501 of AB 109 funding to cover expenditures. This request includes a continuation of the staffing and other costs previously approved under Realignment. In addition, included in the FY2013/14 Budget is funding for the following:

- 2011 Public Safety Realignment (AB 109) mandates that on July 1, 2013 the PD is to assume the responsibility of handling all parole violations. The PD believes that the impact of this new legal responsibility will result in the need for additional funding and staffing, including the need for an additional Deputy Public Defender and a Legal Secretary. The additional funding request of \$246,851 related to this new legal responsibility is included in the FY2013/14 Budget.

Conflict Defender

The 2011 Public Safety Realignment (AB 109) imposes new legal responsibilities on the Public Defender's and Conflict Defender's offices, including the representation of revocations of PRCS. For FY2013/14, the Conflict Defender (CD) is requesting \$34,266 of AB 109 funding to cover expenditures. This request includes a continuation of the costs previously approved under Realignment.

Sheriff's Office

To meet its FY2013/14 mandates under the 2011 Public Safety Realignment, the Sheriff's Office is requesting \$5,955,172 of AB 109 funding to cover expenditures. This request includes a continuation of the staffing previously approved under Realignment. In addition to personnel costs, the Sheriff is requesting a continuation of offsetting Realignment Funds to cover AB109 inmate related costs, such as inmate meals, medical treatment, and other detention facility costs related to the AB109 inmate population.

In addition to the continuation of funding for personnel and other costs previously approved by the CCP, the Sheriff's Office is requesting the following:

- Based on initial estimates from the California Department of Finance (DOF), the Solano County Sheriff's Office was projected to need 331 additional beds by full rollout of Realignment in October of 2015. As of April 16, 2013, there are 375 inmates housed in the County's detention facilities as a result of 2011 Public Safety Realignment which exceeds the Department of Finance's 4-year population impact estimate by 44 inmates. The period of incarceration varies with 246 inmates serving up to 2 years, 108 inmates serving between 2 and 5 years, and 21 inmates serving more than 5 years. Some are serving new sentences in the County jail; others are awaiting disposition of their new cases or violations.

The AB109 inmate population represents 40% of the 945 individuals currently housed in the County's detention facilities. In August, 2012 the CCP recommended and the Board of Supervisors approved additional appropriations to re-open an 80-bed section of the Claybank Sentenced Detention Facility (SDF) to house the additional population stemming from AB109. Since that time the Jail population has steadily increased resulting in the need to re-open the final 80-bed section of the Claybank Sentenced Detention Facility. In order to re-open the last 80-bed module at SDF, the Sheriff is requesting \$499,655 in the FY2013/14 budget to fund (5.0) FTE additional Correctional Officers.

- In FY2012/13 \$100,000 was allocated to reimburse local law enforcement. In FY2013/14 the Sheriff is requesting to expand Local Police Overtime Reimbursement to \$250,000 to reimburse local law enforcement for their participation in compliance sweeps lead by the Sheriff's Enforcement Team (SET). Pursuant to the Implementation Plan, SET was formed to work with local law enforcement for the 7 cities, the Probation Department and State Parole. The primary mission of the SET is to conduct compliance checks on realigned offenders.
- In-line with the 2011 Plan approved by the CCP, the Sheriff is requesting \$500,000 for expanded in-custody inmate programs and \$100,000 to expand the Alternatives to Custody Programs.

Probation Department

To meet its FY2013/14 mandates under the 2011 Public Safety Realignment (AB 109), Probation is requesting \$4,275,264 of AB 109 funding to cover expenditures. This request includes a continuation of the staffing and other costs previously approved under Realignment.

To address its 2011 Realignment requirements, the Probation Department has gradually ramped up its staffing in order to manage the new caseloads of PRCS and to operate the Centers for Positive Change (CPC) in both Vallejo and Fairfield.

In addition to the continuation of funding for personnel and other costs previously approved by the CCP, the Probation Department is requesting the following:

- The Probation Department is requesting the addition of 3 Deputy Probation Officers to provide Pre-Trial services, including preparing risk assessments and reports necessary to allow the Courts to make informed decisions regarding Pre-Trial release. The success of the Pre-Trial program is designed to result in reductions in jail population and other benefits in-line with the 2011 Plan. The additional funding request of \$307,113 related to Pre-Trial services is included in the FY2013/14 Requested Budget.
- In-line with the 2011 Plan approved by the CCP, the Probation Department is requesting \$50,000 for continued training of Staff in the CPC and \$25,000 to expand the funds available for rehabilitative housing.

Health & Social Services

To meet its FY2013/14 mandates under the 2011 Public Safety Realignment (AB 109), Health & Social Services (H&SS) is requesting \$2,608,164 of AB 109 funding to cover expenditures. This request includes a continuation of the staffing and other costs previously approved under Realignment.

In addition to the continuation of funding for personnel and other costs previously approved by the CCP, H&SS is requesting the following:

- The Women's Reentry Achievement Program (WRAP) provides case managers who provide pre-release services in the jail 30-60 days prior to a woman's release; services include individual risks/needs assessments, reentry planning, "Helping Women Recover" empowerment groups, Reading Legacies, and peer mentor support. Intensive

case management services are provided after release. H&SS is requesting \$150,000 in funding to provide services to women through the WRAP.

- In-line with the 2011 Plan, H&SS is requesting expanded funding for Employment/Vocation Training, Mental Health Services, and Substance Abuse Services. In FY2012/13 the CCP recommended and the Board approved a one-time allocation of \$250,000 for Employment/Vocation Training. In FY2013/14 this amount is requested to be expanded to \$500,000. In Mental Health and Substance Abuse Services H&SS is requesting to expand existing funding by \$500,000 in each program.

New Program Funding Requests:

In addition to the requests outlined above which are in-line with 2011 Public Safety Realignment Act Implementation Plan and previously recommended services under AB109, the FY2013/14 requested budget included the following funding requests which are not specifically addressed in the 2011 Plan.

- The Superior Court of California County of Solano is requesting partial funding of \$94,202 to hire a Limited Term Collaborative Court Manager (CCM). The Court will fund the remaining costs of the CCM with grant funding. A collaborative court brings together various justice and treatment partners to help offenders confront and overcome their alcohol and/or drug issues in lieu of punishment. Defendants who are accepted into a collaborative court program are not sentenced to jail. Participants who successfully complete their program have a lower recidivism rate. Current collaborative courts include the Adult Drug Court and the Dependency Drug Court. By funding this Limited Term CCM the CCP can achieve the goal of reducing recidivism and reduce the rising jail population as defendants are diverted to programs outside of jail. Currently the Courts do not have the resources necessary to support and expand these critical programs. (Additional Justification Attached)
- The District Attorney is requesting funding of \$99,857 to hire a full-time Victim Assistant. The District Attorney's Victim Assistants provide direct services to victims ensuring they receive services guaranteed under Marsy's Law. As a result of realignment, offenders who have been released or who are scheduled for release have created an increased caseload for Victim Assistants. The recent release of felons from the state prison system has added to the workload of the existing staff working directly with victims of crime. The addition of a full-time Victim Assistant would address the increase caseload. (Additional Justification Attached)
- The County Administrator's Office (CAO) is requesting funding of \$140,110 for the addition of a Limited Term Management Analyst Senior to provide specific program analysis as well as budget and financial support for 2011 Public Safety Realignment. Since the inception of 2011 Public Safety Realignment the County Administrator has dedicated resources to provide critical services and support to the CCP and all departments receiving funding under AB109. The implementation of 2011 Public Safety Realignment has had a large impact on the workload of the CAO. The addition of a Limited Term Management Analyst Senior would address workload issues and allow for additional resources in the analysis and coordination of the implementation of AB109 in the County.

- In reviewing the implementation plan and the efforts to date related to the 2011 Public Safety Realignment additional building space or the modification of existing building space has been discussed and identified as something that will be necessary to address the AB109 program needs in the coming years. Therefore it is recommended that an allocation of \$1,446,985 of carryover (onetime) be moved into the County's Accumulated Capital Outlay account.

FINANCIAL IMPACT:

The total funding available in FY2013/14 under 2011 Public Safety Realignment is \$15.7 million. This total includes \$4.7 million in unspent carryforward from previous years and an estimated State allocation of \$11 million in FY 2013/14. By approval of the recommendations herein the CCP will be supporting the appropriation by the Board of Supervisors of \$15.7 million of available FY2013/14 AB109 funding, including the unspent carryforward from FY2012/13. This appropriation will be included in the operating budgets of the respective Departments to advance concepts in the adopted 2011 Plan.

"New Program Funding Requests" have been accounted for in the \$15.7 million dollar budget pending support by the CCP. If not approved the funding for the requests outside the 2011 Plan will revert to the Accumulated Capital Outlay pending further recommendation by the CCP.

ALTERNATIVES:

1. The CCP could choose not to receive an update on the 2011 Public Safety Realignment Budget for FY2013/14. This is not recommended as it would limit the CCP ability to make informed decisions regarding the FY2013/14 budget.
2. The CCP could choose not to support a recommendation to the Board of Supervisors on the appropriation of \$15.7 million of available FY2013/14 AB109 funding, including the unspent carryforward from FY2012/13, into the departmental operating budgets to advance concepts in the 2011 Plan. This is not recommended as the CCP has previously adopted the 2011 Plan and not supporting the appropriation of the available funding would limit the County's ability to fully implement the 2011 Plan.
3. The CCP could choose not to support recommending appropriation for one or all of the "New Program Funding Requests" for staff and services not included in the 2011 Plan. If the CCP does not support recommending the requests the funding outlined in the respective request will revert to the Accumulated Capital Outlay pending further recommendation by the CCP.

OTHER ORGANIZATION INVOLVEMENT:

Community Corrections Partnership, Solano County CAO, Solano County Sheriff, Solano County Health and Social Services, Solano County Probation, Solano County District Attorney, Solano County Superior Court, Solano County Public Defender & Conflict Defender, Human Resources.



**Superior Court of California
County of Solano**

MEMORANDUM

TO: Community Corrections Partnership (CCP)
FROM: Brian Taylor, Court Executive Officer
DATE: March 26, 2013
RE: Request for funding

The Court is requesting the CCP allocate funding to hire a Collaborative Court Manager (CCM). The CCM position will meet a need that has gone unfilled since July 2012.

Background:

A collaborative court brings together various justice and treatment partners to help offenders confront and overcome their alcohol and/or drug issues in lieu of punishment. Participants who successfully complete their program have a lower recidivism rate.

In 2005, the Court created a Senior Management Analyst position. The primary function of this position was to write and manage federal and state grant programs for a Dependency Drug Court and to serve as a liaison to local justice partners involved in this specialty court. In 2006, a second analyst was hired who also had grant-writing skills. Since that time we have successfully obtained additional grant funding to restart Adult Drug Court, add a Domestic Violence Court, add the Real DUI in Schools Program and expand Dependency Drug Court.

In November 2011, with the court facing unprecedented budget cuts and the likelihood of layoffs, one analyst left the court for new employment and in July 2012, the second analyst did the same. We have recently contracted with one of the former analysts to prepare applications for grant funds to expand the Adult Drug Court and the Domestic Violence Court. However, this leaves us in the position of having no dedicated manager to oversee the programs or to apply for new or renewed future grant opportunities. The management and reporting for the grants is very time-intensive.

Descriptions of Current Collaborative Courts:

Adult Drug Court: This program creates an environment that reduces crime and promotes the offender's recovery through a coordinated response of the Drug Court

Judge and other team members. Rather than focusing on punishment, the program takes the role of trying to keep participants engaged in treatment by using the powers of the Court to monitor and enforce compliance. Without close monitoring to ensure compliance, 70 percent of program participants would drop out of treatment, according to the National Association for Drug Court Professionals.

Dependency Drug Court: This program aims at family reunification. It is designed to get parents, whose children have been removed from the home, off of illegal drugs in order to help insure the safety and welfare of the abused or neglected child. Most parents in the DDC program have pending criminal cases.

The Benefits of Collaborative Courts:

Collaborative courts benefit the County in many ways. Defendants who are accepted into a collaborative court program are not sentenced to jail. Children, whose parent is in a collaborative court program are reunited with that parent or stays with parent and stays out of the foster care system, reducing placement costs.

According to the website for the National Association of Drug Court Professionals (NADCP), "Drug Courts are the most effective justice intervention for treating drug-addicted people. Drug Courts reduce drug use. Drug Courts reduce crime. Drug Courts save money. Drug Courts restore lives. Drug Courts save children and reunite families."

NADCP statistics show:

- that 75 percent of adult criminal drug court graduates remain arrest-free at least two years after leaving the program,
- reductions in crime last at least 3 years and can endure for over 14 years, and
- cost savings that range from \$3,000 to \$13,000 per client which reflect reduced prison costs, reduced revolving-door arrests and trials, and reduced victimization.
- These types of courts are estimated to save up to \$27.00 for every dollar spent.

The Funding:

The Court is requesting funding for salary and benefits for the CCM position. The goal is that future grant requests will include some or all of this funding, thereby reducing or eliminating funding from the CCP in future years.

Salary - \$63,555
Fringe Benefits¹ - \$40,647
Total salary and benefits - \$104,202
Less Offsets from current grant funds – \$10,000
Total Funding Requested \$94,202

¹ Fringe benefits include Retirement (25.339%), FICA (6.2%), Medicare (1.45%), Health Insurances at family rate (\$17,672), Life Insurance (\$63), and Workers' Compensation (\$1,946).

The Position:

The Collaborative Court Manager will be responsible for managing all grants, supervising case managers, writing new grant requests; writing requests to continue existing grant funds, collecting and analyzing statistical data, preparing reports (as required locally or in response to the grant), and serving as a liaison with our justice partners on these programs.

Additional Types of Courts:

The Court would like to expand its collaborative courts to include a Veterans Treatment Court and to examine whether or not the Court should establish a Re-Entry Court. The Court has already applied for a Veterans Planning Initiative. If granted, the next step would be an application for full grant funding to establish a Veterans Treatment Court. There are currently 22 million veterans in the United States. Solano County has a population of 40,000 veterans, representing 9% of the county population.

With implementation of realignment, the Court would like to evaluate whether or not the Court should establish a Re-Entry Court. Unlike other alternative court-based programs, Re-Entry Courts serve individuals who have already been convicted and incarcerated. Participants are generally non-violent offenders at high risk for recidivism. Through support services and accountability, Re-Entry Courts aim to keep participants from re-offending.

Conclusion:

These types of courts are proven to reduce recidivism. There are federal dollars available for these types of programs. Congress has set aside \$41 million for Drug Courts and \$4 million for Veterans Courts, an increase of \$10 million from last year.

The Solano Court and its justice partners have established effective programs and the need exists to continue and expand these programs. These programs promote the goals of realignment and serve to reduce recidivism and save tax payer dollars.



**OFFICE OF THE DISTRICT ATTORNEY
COUNTY OF SOLANO**


**DONALD A. du BAIN
DISTRICT ATTORNEY**

Jack E. Allen
Chief Deputy

John M. Daugherty
Chief Deputy

Jeffrey C. Kauffman
Chief Deputy

Kurtis Cardwell
Chief Investigator

TO: Ian Goldberg 
FR: Don du Bain
RE: Justification for additional Victim Assistant position
DATE: April 16, 2013

The District Attorney's Victim Assistant Unit is currently staffed by 3 FTE Victim Assistants, which is a significant reduction from the 11 staff that provided services prior to the county-mandated budget reductions beginning in FY2007/08. The recent release of felons from the state prison system has added to the workload of the few staff who work directly with victims of crime.

Due to recent federal court decisions and the state's response under Realignment, offenders who have been released or who are scheduled for release have created an increased caseload for Victim Assistants. Incarcerated felons who are being released may be eligible for supervision by our local Probation Department because their last conviction was for a non-violent felony, even if they may have prior serious or violent felony convictions in their past. Victims of these prior crimes are now reaching out for services from the District Attorney's Victim Assistants to help them deal with the unexpected early release of their offenders, resulting in a significant burden on an already burdened staff.

Additionally, the County has seen a recent increase in homicides. Our Victim Assistants are working diligently to provide services to the increased number of victims that have resulted from these crimes. Victim Assistants currently triage and prioritize cases in order to serve those most traumatized. This leaves many victims without the services they need and without the services they are guaranteed under Marsy's Law.

We respectfully request funding to hire one additional full-time Victim Assistant to provide services to the increased demand on the services of Victim Assistants.